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9                   UNITED STATES DISTRICT COURT  
10                   WESTERN DISTRICT OF WASHINGTON  
11                   AT TACOMA

12                   GERALD R. NUNEZ A.K.A. NICK F.  
13                   GONZALEZ,

14                   Plaintiff,

15                   v.

16                   PIERCE COUNTY JAIL, CAPTAIN  
17                   SPENCER *et. al.*,

18                   Defendants,

19                   Case No. C06-5650RBL

20                   REPORT AND  
21                   RECOMMENDATION

22                   **NOTED FOR:**  
23                   **OCTOBER 26, 2007**

24                   This Civil Rights action has been referred to the undersigned Magistrate Judge pursuant to Title 28  
25 U.S.C. §§ 636(b)(1)(A) and 636(b)(1)(B) and Local Magistrates' Rules MJR 1, MJR 3, and MJR 4. Before the  
26 court is defendant's motion for summary judgment (Dkt # 26). Plaintiff has not responded despite being  
27 informed in the scheduling order that failure to respond to a motion may be considered as an admission the  
28 motion has merit pursuant to Local Rule 7.

29                   Defendants raise three arguments. The first argument is that none of the unnamed (Doe) defendants  
30 have been identified and discovery is now closed. The second argument is that no policy or practice of the  
31 county is at issue and neither the county nor the jail are proper defendants. The final argument is that Captain  
32 Spencer played no part in the alleged use of force that is the subject of this action (Dkt # 24).

33                   FACTS

1 Plaintiff alleges that on October 4, 2006, he was taken to the floor in the intake area of the jail without  
 2 just reason. He alleges he was shocked 14 times by the officers and has scars on his back as a result (Dkt # 13,  
 3 complaint). Plaintiff does not name any of the officers who were allegedly involved in this incident.

4 THE STANDARDS OF REVIEW.

5 A. Summary Judgment.

6 Pursuant to Fed. R. Civ. P. 56 (c), the court may grant summary judgment “if the pleadings,  
 7 depositions, answers to interrogatories, and admissions on file, together with affidavits, if any, show that there  
 8 is no genuine issue of material fact and that the moving party is entitled to judgment as a matter of law.” Fed.  
 9 R. Civ. P. 56 (c). The moving party is entitled to judgment as a matter of law when the nonmoving party fails  
 10 to make a sufficient showing on an essential element of a claim on which the nonmoving party has the burden  
 11 of proof. Celotex Corp. v. Catrett, 477 U.S. 317, 323 (1985).

12 There is no genuine issue of fact for trial where the record, taken as a whole, could not lead a rational  
 13 trier of fact to find for the nonmoving party. Matsushita Elec. Indus. Co. v. Zenith Radio Corp., 475 U.S. 574,  
 14 586 (1986)(nonmoving party must present specific, significant probative evidence, not simply “some  
 15 metaphysical doubt.”). See also Fed. R. Civ. P. 56 (e). Conversely, a genuine dispute over a material fact  
 16 exists if there is sufficient evidence supporting the claimed factual dispute, requiring a judge or jury to resolve  
 17 the differing versions of the truth. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 253 (1986); T. W. Elec.  
 18 Service Inc. v. Pacific Electrical Contractors Association, 809 F.2d 626, 630 (9th Cir. 1987).

19 The determination of the existence of a material fact is often a close question. The court must consider  
 20 the substantive evidentiary burden that the nonmoving party must meet at trial, e.g. the preponderance of the  
 21 evidence in most civil cases. Anderson, 477 U.S. at 254; T.W. Elec. Service Inc., 809 F.2d at 630. The court  
 22 must resolve any factual dispute or controversy in favor of the nonmoving party only when the facts  
 23 specifically attested by the party contradicts facts specifically attested by the moving party. Id.

24 The nonmoving party may not merely state that it will discredit the moving party’s evidence at trial, in  
 25 hopes that evidence can be developed at trial to support the claim. T.W. Elec. Service Inc., 809 F.2d at 630,  
 26 (relying on Anderson, *supra*). Conclusory, nonspecific statements in affidavits are not sufficient, and “missing  
 27 facts” will not be “presumed.” Lujan v. National Wildlife Federation, 497 U.S. 871, 888-89 (1990).

28 B. Municipal liability.

In order to set forth a claim against a municipality under 42 U.S.C. § 1983, a plaintiff must show that the defendant's employees or agents acted through an official custom, pattern or policy that permits deliberate indifference to, or violates, the plaintiff's civil rights; or that the entity ratified the unlawful conduct. See Monell v. Department of Social Servs., 436 U.S. 658, 690-91 (1978); Larez v. City of Los Angeles, 946 F.2d 630, 646-47 (9th Cir. 1991). Municipal liability would not attach for acts of negligence by employees of the jail or for an unconstitutional act by a non policy-making employee. Davis v. City of Ellensburg, 869 F.2d 1230, 1234-35 (9th Cir. 1989). Evidence of mistakes by adequately trained personnel or the occurrence of a single incident of unconstitutional action by a non policy-making employee is not sufficient to show the existence of an unconstitutional custom or policy. Thompson v. City of Los Angeles, 885 F.2d 1439, 1444 (9th Cir. 1989).

### C. Respondeat Superior.

12 A defendant cannot be held liable under 42 U.S.C. § 1983 solely on the basis of supervisory  
13 responsibility or position. Monell v. New York City Dept. of Social Services, 436 U.S. 658, 694 n.58  
14 (1978). A theory of *respondeat superior* is not sufficient to state a claim under Section 1983. Padway v.  
15 Palches, 665 F.2d 965 (9th Cir. 1982). Personal participation is connected to causation. The inquiry into  
16 causation must be individualized and focus on the duties and responsibilities of each individual defendant  
17 whose acts and omissions are alleged to have caused a constitutional violation. Leer v. Murphy, 844 F.2d  
18 628, 633 (9th Cir. 1988).

## DISCUSSION

#### A. Unnamed defendants.

21 While plaintiff named Jane and John Does in his complaint (Dkt # 13). He has not identified those  
22 persons or made them a party to this action. The time for discovery has past and plaintiff did not respond to the  
23 motion for summary judgment.

24 Local Rule 7 (b)(2) states that failure to file the papers to oppose a motion may be taken by the court as  
25 an admission the motion has merit. The court concludes that the unnamed defendants in this action have not  
26 been properly made a party to the action and should be **DISMISSED WITH PREJUDICE**.

## B. Peirce County Jail.

28 Plaintiff has failed to identify a policy, practice, or custom of the Jail that is at issue in this case.

1 Municipal liability would not attach for acts of negligence by employees of the jail or for an  
2 unconstitutional act by a non policy-making employee. Davis v. City of Ellensburg, 869 F.2d 1230, 1234-  
3 35 (9th Cir. 1989). Absent any response from plaintiff the court concludes Pierce County Jail is not a  
4 proper party to this action and should be **DISMISSED WITH PREJUDICE**.

#### C. Personal Participation.

6 There is no evidence before the court showing Captain Spencer played any part in the alleged use of  
7 force on October 4, 2006. Plaintiff has not contested defendant Spencer's assertions he is entitled to dismissal  
8 for lack of personal participation. A defendant cannot be held liable under 42 U.S.C. § 1983 solely on the  
9 basis of supervisory responsibility or position. Monell v. New York City Dept. of Social Services, 436  
10 U.S. 658, 694 n.58 (1978). This defendant should be **DISMISSED WITH PREJUDICE.**

## CONCLUSION

12 Plaintiff's failure to respond to defendant's motion for summary judgment is fatal to this action.  
13 Defendant's motion should be granted and this action **DISMISSED WITH PREJUDICE**.

14 Pursuant to 28 U.S.C. § 636(b)(1) and Rule 72(b) of the Federal rules of Civil Procedure, the  
15 parties shall have ten (10) days from service of this Report to file written objections. *See also* Fed. R. Civ.  
16 P. 6. Failure to file objections will result in a waiver of those objections for purposes of appeal. Thomas v.  
17 Arn, 474 U.S. 140 (1985). Accommodating the time limit imposed by Rule 72(b), the clerk is directed to  
18 set the matter for consideration on **October 26, 2007**, as noted in the caption.

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Dated this 25 day of September, 2007.

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/S/ J. Kelley Arnold

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J. Kelley Arnold

## United States Magistrate Judge